

# SCHOOL & COLLEGE LEGAL SERVICES

# OF CALIFORNIA

A Joint Powers Authority serving school and college districts throughout the state.

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# LEGAL UPDATE

**April 20, 2017** 

**To:** Superintendents, Member School Districts (K-12)

From: Steven P. Reiner

**Assistant General Counsel** 

**Subject: 2017-2018 Annual Notice to Parents** 

Memo No. 15-2017

Consistent with Education Code section 48980 and other state and federal laws which require districts to annually notify students, parents, and guardians of their legal rights and responsibilities, attached is a form Annual Notice to Parents appropriate for use for the 2017-2018 school year.

The attached Annual Notice to Parents will satisfy a school district's obligations under Education Code section 48980 and other state and federal laws addressing annual notice requirements. However, please be aware that the attached Annual Notice to Parents:

- Provides only summary notification to parents for annually required notices; and
- Does not satisfy any specific circumstance notifications that may be required under state and/or federal law, which will vary from district to district and may vary from school site to school site.

# **Notification Changes for 2017-2018**

The following changes have been made to the 2017-2018 Annual Notice to Parents:

• Scoliosis Screening Notice: Education Code section 49452.5, which requires school districts to provide for scoliosis screenings for all female pupils in grade 7 and all male pupils in grade 8, has again been suspended pursuant to the Governor's Budget Act of 2016 for the 2016-2017 fiscal year. As a result, school districts may exercise their discretion as to whether to provide this service since it is not mandated. Therefore, this section reflects that a district may provide for



scoliosis screenings.

Please be advised that in approximately July of 2017, the California Department of Finance will advise the California Department of Education if this mandate will continue to be suspended for the 2017-2018 school year. If scoliosis screenings are mandated for the 2017-2018 school year, school districts may need to provide notice to parents of this change.

- Multilingual Education: Education Code sections 305 and 310 have been amended to repeal the requirement that all English learners be being taught in English. Prior law required parents to annually waive this requirement under certain circumstances for bilingual or dual immersion programs; the new law does not. If a district does implement a language acquisition program under Education Code section 310, information on the types of language programs available and a description of each program must be given to parents and guardians in the annual parent notice or upon enrollment.
- Tobacco Free Schools: Health and Safety Code section 104420 has been amended to
  include within the list of prohibited products not only those that include tobacco and
  nicotine, but "nonnicotine vaporized solutions."
- **District of Choice**: Under the "School Attendance/Attendance Alternatives" of the Annual Notice to Parents, Education Code sections 48300 through 48315 regarding a school district's option to be a "district of choice" becomes inoperable on July 1, 2017, and as of January 1, 2018 is repealed unless legislation extends these provisions. Assembly Bill (A.B.) 185 is currently being considered to extend and amend these statutes as emergency legislation which will go into effect immediately if passed. The final amendments may change the text of what is presently contained in the Annual Notice to Parents, as this notice is sent to districts well before July 1, 2017. If A.B. 185 passes, our office will provide a legal update reflecting the changes to this section.
- Other Interdistrict Transfers: Education Code section 46600 was amended to add that a district of residence may not deny a transfer of a student whose parent is active duty military where the district of proposed enrollment approves the application.
- Excused Absences: Education Code section 48205 was amended to state a pupil shall be excused from school when the absence is for the purpose of attending the pupil's naturalization ceremony to become a United States Citizen.
- **Bullying:** Education Code section 48900(r)(2)(A)(i) expands the definition of bullying through the use of an electronic act to include a message that includes video. Also added to the definition of bullying through the use of an electronic act is "sexual cyber bullying," found in Education Code section 48900(r)(2)(A)(iii). Reference to Education Code section 48900(r) is made to include this definition of bullying in the section titled "Safe Place to Learn Act."



- Photographs Directory Information: Consistent with Education Code section 49061, "directory information" does not include photographs of students, meaning that photographs of students are "pupil records" and cannot be released without parent/guardian consent. A section has been added to the "Acknowledgement of Parent or Guardian of Annual Rights Notification" giving the district permission to publish photographs of students. Districts are advised to check their board polices to ensure the definition they have adopted for "directory information" correlates to the definition in the Annual Notice to Parents, and if it does not, to make any necessary changes.
- **High School Exit Examination:** The notice requirement of the high school exit exam does not appear in the Annual Notice to Parents pursuant to Education Code section 60851.5, which suspends the requirement of a high school examination as a condition or receiving a diploma or condition of graduation from high school through the 2017-2018 school year.

# **Additional Documents That Must be Included in the Annual Notice to Parents**

As always, each school district is required to provide, in addition to the Annual Notice to Parents, documents that are specific to each individual school district. The following documents must also be included with the Annual Notice to Parents:

- Your district's policy on sexual harassment;
- A listing of all pesticides that will be used at each school site in your district (including
  the Internet address developed by the Department of Pesticide Regulation pursuant to
  Food and Agricultural Code section 13184 for access to information on pesticides and
  pesticide use reduction, and the parent option to register to receive notification of
  individual pesticide applications at the school facility) and, if using pesticides not listed
  in Education Code 17610.5, the district's integrated pest management (IPM) plan or the
  district website address where the plan may be viewed;
- The schedule of all minimum and pupil-free staff development days for your district (school calendar);
- Your district's policy on parent classroom visits;
- Your district's Uniform Complaint Procedures, which should include an explanation of
  the process, opportunity to appeal to the California Department of Education (Education
  Code section 262.3), district persons responsible for processing complaints, and a
  statement that additional civil law remedies may be available under state and federal
  discrimination laws. Each district's Uniform Complaint Procedures, typically found
  in Board Policy and Administrative Procedure 1312.3, should be updated annually
  to ensure compliance with current laws.

3



# Other Documents That May be Requested

As described above, state and federal law requires that many documents and other information also be made available to parents/guardians <u>upon request</u>, including, but not limited to, each school's Prospectus of School Curriculum and district non-discrimination policies. In satisfaction of these requirements, the 2017-2018 Annual Notice to Parents provides that such information may be obtained either from the student's school or the district office (as appropriate). Accordingly, please review the Annual Notice to Parents carefully to ensure that your district's policies and procedures are consistent with this statement.

#### College Admission Requirements and Career Technical Education

Pursuant to Education Code section 51229, each district offering grades 9-12 is required to provide the parent or guardian of each minor pupil enrolled in any of those grades in the district with an annual written notification of the College Admission Requirements and Career Technical Education. This written notice, to the extent possible, shall not exceed one page in length and must include the following:

- o A brief explanation of the college admission requirements;
- A list of the current University of California and California State University
  websites and a list of high school courses that have been certified by the
  University of California as satisfying the requirements for admission to the
  University of California and the California State University;
- o A brief description of career technical education, as defined by the CDE;
- o The internet address for the portion of the website of the CDE where students can learn more about career technical education; and
- o Information about how students may meet with school counselors to help them choose courses at their school that will meet college admission requirements and/or enroll in career technical education courses, or both.

In addition, if a district elects to allow a career technical education course to satisfy the visual/performing arts or foreign language graduation requirement, the district shall provide information about the high school graduation requirements of the district and how each requirement satisfies or does not satisfy the subject matter requirements for admission to state public colleges, as well as a complete list of career technical education courses offered by the district that satisfy the subject matter requirements for admission to the state public colleges, and which of the specific admission requirements these courses satisfy. It is recommended that the College Admission Requirements and Career Technical Education notification be included with your Annual Notice to Parents.

#### School Accountability Report Card

Pursuant to Education Code section 35256, the governing board of each school district annually shall issue a School Accountability Report Card for each school in the district, publicize those reports, and notify parents or guardians of pupils that a hard copy will be provided upon request. Each district must make hard copies of its annually updated report card available, upon request,

on or before February 1st of each year. We strongly encourage that each district include this information in its Annual Notice to Parents.

#### Title I / Every Student Succeeds Act

For districts that may be receiving Title I and/or any other federal funds, please note that the Annual Notice to Parents is not intended to satisfy other specific notification obligations you may have under federal law, including ESSA. Although the Annual Notice to Parents does contain some parent notifications in satisfaction of ESSA, the scope of such notice is limited to providing only those notices universally required of all districts. Similar to the ESSA requirements, California has enacted the Open Enrollment Act<sup>1</sup>, which requires districts with a "low-achieving school" to notify the parents at that school of their option to transfer to another public school served by the district of residence or another school district. Districts should consult with their Title I and other special program coordinators as well as School and College Legal Services with respect to any additional notifications that may be required.

The U.S. Department of Education has provided a Frequently Asked Question document to assist districts in the transition from NCLB to ESSA. This can be found at: http://www2.ed.gov/policy/elsec/leg/essa/faq/essa-faqs.pdf

#### Title VI of the Civil Rights Act of 1964

Additionally, Title VI of the Civil Rights Act of 1964 requires that each district have a policy of non-discrimination on the basis of race, color, national origin, sex, age, or disability. We recommend that this policy be included with your Annual Notice to Parents.

#### Title IX of the U.S. Education Amendments of 1972

Title IX of the U.S. Education Amendments of 1972 requires that each district provide a notice of nondiscrimination and state that the district does not discriminate on the basis of sex in its educational programs and activities. The notice must state that questions regarding Title IX may be referred to the school's Title IX coordinator or the Office of Civil Rights. The district must notify all students and employees of the name or title, office address, telephone number, and email address of each district's designated Title IX coordinator.

#### Federal Race and Ethnicity Data Collection Reporting

Based upon final guidance from the U.S. Department of Education regarding the collection of race and ethnicity data for students and staff, the California Department of Education has revised its data collection requirements using the California Pupil Achievement Longitudinal Data System (CALPADS). School districts are obligated to comply with the reporting requirements using a two-part question (http://www.cde.ca.gov/ds/sp/cl/). It is recommended that the Annual Notice to Parents be used as the mechanism for distributing the information to students.

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<sup>&</sup>lt;sup>1</sup> Education Code sections 48350 et seq.



#### Translation

For those districts subject to Education Code section 48985<sup>2</sup>, the 2017-2018 Annual Notice to Parents has been translated into Spanish and is attached for your convenience. The California Department of Education has established a Clearinghouse for Multilingual Documents to help school districts meet state and federal requirements for document translation and parental notification, including the requirements in Education Code section 48985, Every Student Succeeds, and other legislation. The Clearinghouse may be accessed at the following web address: http://www.cde.ca.gov/Ls/pf/cm/

#### **Bullying**

Districts are required to adopt and publicize a policy prohibiting discrimination, harassment, intimidation, and bullying, based on actual or perceived characteristics. The policy must include a statement that the policy applies to all acts related to school activity or school attendance occurring within a school under the jurisdiction of the superintendent of the school district. Districts are required to post the policy in all schools and offices, including staff lounges and student government meeting rooms and the policy must be translated as required by Education Code section 48985. It is recommended that the Annual Notice to Parents be used as a mechanism for distributing the policy to students.

# **Economic Impact Aid**

Pursuant to Education Code section 54029, if a school district receives economic impact aid funding, it must post in an easily accessible location on its Internet website, data related to the economic impact aid funding including: the amount of aid allocated to the school district for that fiscal year, the amount of aid used by the school district for administrative costs in that fiscal year, the amount of aid expended for limited English proficient pupils in that fiscal year and the prior fiscal year by the school district and by each school within the district, the amount of aid used for compensatory education in that fiscal year and the prior fiscal year by the school district and by each school within the district, and the amount of unexpended aid and an explanation of why the funds have not been expended.

#### Sections of the Annual Notice to Parents Required Under Specific Circumstances

Lastly, please find below a list of updated code sections that require annual notice to parents only under specific circumstances. These code sections have <u>not</u> been added to the Annual Notice to Parents as they may not be applicable to all students and specific policies may vary from district to district. It is the responsibility of the individual school district to notify parents regarding the following sections:

<sup>2</sup> Where 15 percent or more of pupils enrolled speak a primary language other than English, all notices, reports and statements sent to the parent or guardian must be in the primary language.

#### Education Code section 310 – Multilingual Education

If a school district implements a language acquisition program under this section, information on the types of language programs available and a description of each program must be given to parents and guardians in the annual parent notice or upon enrollment.

#### • Education Code section 49073.6 – Information from Social Media

If your district has adopted a program, or entered a contract for services, to gather and maintain information from social media<sup>3</sup> about enrolled students, the district must provide certain information to the parent or guardian of any student whose information has been gathered. This information may be included in the Annual Notice. The parent or guardian of the student whose information has been gathered must be notified of the following: 1) the student's information is being gathered from social media; 2) the process by which the student or his or her parent or guardian can access and examine the collected information; and 3) the process by which the student or his or her parent or guardian can request the correction or removal of information gathered.

#### • Education Code section 35182.5 – Electronic Products that Disseminate Advertising

If a district enters into a contract for electronic products that requires the dissemination of advertising to students, the district must provide written notice to the parents or guardians of the students that the advertising will be used in the classroom or other learning centers.

#### • Education Code section 69432.9 – Cal Grant Program

Education Code Section 69432.9 has been amended. Districts must notify students enrolled in 11th grade and, for pupils under 18 years of age, his or her parent or guardian, that the students will be deemed Cal Grant applicants unless the students opt out of being automatically deemed a Cal Grant applicant. If 11th grade students do not opt out,<sup>4</sup> their grade point average will be submitted electronically. This written notice must be provided to all 11th grade students, and their parents for students who are under 18, by January 1 of the student's 11th grade year. The notice must specify the process and time by which students may opt out within a set period of time, but not less than 30 days. The notice must indicate when the school will send grade point averages to the commission and the submission deadline of October 1.

<sup>&</sup>lt;sup>3</sup> "Social media" is defined as an electronic service or account, or electronic content, including, but not limited to, videos, still photographs, blogs, video blogs, podcasts, instant and text messages, email, online services or accounts, or Internet Web site profiles or locations.

<sup>&</sup>lt;sup>4</sup> Until a pupil turns 18 years of age, only a parent or guardian may opt the pupil out. Once a pupil turns 18, only the pupil may opt out.



# Health and Safety Code 120325 & 120335 – Immunizations

Immunizations are discussed in the Annual Notice to Parents under "Communicable Diseases." However, districts may want to provide supplemental information detailing the specifics of the immunization requirements due to the impact it may have on students. The law requires all students entering kindergarten, including transitional kindergarten, or advancing from sixth to seventh grade in the district, or prior to his or her first admission to the district, to comply with the immunization requirements of Health and Safety Code section 120335, unless the student provides the district with a valid exemption from a licensed physician. New personal-belief exemptions filed with the district will no longer be accepted. Documented immunizations appropriate for each student's age include (1) Diphtheria, (2) Haemophilus influenzae type b, (3) Measles, (4) Mumps, (5) Pertussis (whooping cough), (6) Poliomyelitis, (7) Rubella, (8) Tetanus, (9) Hepatitis B, (10) Varicella (chickenpox), and any other diseases deemed appropriate by the department. Students qualified for an individualized education program may access special education and related services. Full immunization against Hepatitis B shall not be a condition of admittance to 7<sup>th</sup> grade. All students entering 7<sup>th</sup> through 12<sup>th</sup> grades must be immunized with a pertussis (whooping cough) vaccine booster called Tdap. This affects all students - current, new, and transfers - in public and private schools. It is recommended that the immunization notification be included with the Annual Notice to Parents.

#### • Education Code section 32221.5 - Pupils Insurance for Athletic Teams

Requires school districts that elect to operate an interscholastic athletic team(s) to include the following statement, <u>printed in boldface type of prominent size</u>, in all offers of insurance coverage that are sent to members of school athletic teams:

"Under state law school districts are required to ensure that all members of school athletic teams have accidental injury insurance that covers medical and hospital expenses. This insurance requirement can be met by the school district offering insurance or other health benefits that cover medical and hospital expenses.

Some pupils may qualify to enroll in no-cost or low-cost local, state, or federally sponsored health insurance programs. Information about these programs may be obtained by calling \_\_\_\_\_\_\_ [Insert toll-free telephone number]."

# • Education Code section 49475 – Concussions and Head Injuries in Athletics

Requires districts that elect to offer athletic programs to provide, on a yearly basis, a concussion and head injury information sheet, which must be signed and returned by the athlete and the athlete's parent or guardian before the athlete may initiate practice or competition.



#### • Education Code section 48980(n) – Transfer of Student with Felony Conviction

A school district that elects to adopt a policy regarding the transfer of pupils convicted of a violent felony or misdemeanor, pursuant to Education Code section 48929, shall inform parents or guardians of the policy in the Annual Notice to Parents.

#### • Education Code section 49452.8 – Pupil Health: Oral Health Assessment

Requires public schools to send a notification of the oral health assessment requirements, including a standardized form that can be used for the assessment or on which the parent or legal guardian can indicate one of several specified reasons why an oral health assessment by a licensed dentist or other registered dental health professional assessment cannot be completed <u>for any pupil enrolled in kindergarten in a public school</u>, or in <u>first grade</u> if the pupil was not previously enrolled in <u>kindergarten in a public school</u>.

# • Education Code section 44808.5 – High School Open Campus

If a school district allows high school students to leave campus at lunchtime, a copy of the following notice <u>must be included as part of the Annual Notice to Parents</u> :	
0	School District, pursuant to Section s decided to permit the pupils enrolled at
•	ve the school grounds during the lunch period."
Section 44808.5 of the Education C	Code further states:
	ny officer or employee thereof shall be liable for during such time as the pupil has left the school

• Education Code 35211 – Driver's Training

grounds pursuant to this section."

School districts that maintain a driver's training course must advise parents of students participating in the course of the civil liability that will be imposed on the parent or guardian, and insurance coverage carried by the district for such courses, specifically including any limitations of such coverage as it relates to parent liability.

# • Education Code 11503 – Programs to Encourage Parental Involvement

Requires school districts to develop parent involvement programs with:

- An annual statement identifying specific objectives of the program.
- An annual review and assessment of the program's progress in meeting those objectives with the review being made available to parents upon request.



# • Education Code 49061 - Photographs of Students and Directory Information

The definition of "directory information" under Education Code section 49061 may include a variety of items; however, a photograph of a student is not listed as one of them. The Annual Notice to Parents does not include photographs of students in the definition of "directory information," but allows for parents and guardians to give permission to release photographs for yearbook and other school related publications. "Directory information" under federal law could include photographs, and some districts have included photographs in the definition of directory information in their board policies. It is therefore important for districts to refer to their board policies and make any necessary changes or additions to the Annual Notice to Parents to ensure consistency. If a parent or guardian directs the district not to release "directory information," the district needs to be aware of the definition it has adopted to ensure compliance.

# • Title 20 of the United States Code Annotated section 1232h – Protection of Pupil Rights Amendment

The Protection of Pupil Rights ("PPRA") requires that districts develop policies that obligate them to obtain prior written consent from parents prior to their student participating in a survey containing one or more of the following items:

- (1) political affiliations or beliefs of the student or the student's parent;
- (2) mental or psychological problems of the student or the student's family;
- (3) sex behavior or attitudes;
- (4) illegal, anti-social, self-incriminating, or demeaning behavior;
- (5) critical appraisals of other individuals with whom respondents have close family relationships;
- (6) legally recognized privileged or analogous relationships, such as those of lawyers, physicians, and ministers;
- (7) religious practices, affiliations, or beliefs of the student or student's parent; or
- (8) income (other than that required by law to determine eligibility for participation in a program or for receiving financial assistance under such program).

The PPRA requires that school districts provide parents with annual notice of these policies and parents' rights under the policies, including the process to opt their children out of participation in certain activities, and the dates during the school year when the district schedules: (a) surveys requesting personal information; (b) physical examinations or screenings; and (c) collection of personal information from students for marketing or sale.

California has also adopted a similar requirement to the PPRA in Education Code section 51513, which requires written parent consent prior to their students participating in a survey, test, questionnaire, or examination regarding the pupil's or the pupil's family's beliefs, morality, and similar issues.



Please contact our office with questions regarding this Legal Update or any other legal matter. Enclosures

The information in this Legal Update is provided as a summary of law and is not intended as legal advice. Application of the law may vary depending on the particular facts and circumstances at issue. We, therefore, recommend that you consult legal counsel to advise you on how the law applies to your specific situation.

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